

OFFICE OF ENVIRONMENTAL SUSTAINABILITY

	WATER, ENERGY AND BUSINESS SUPPORT PROGRAMME
TO:	Eimear Cotter, Director
FROM:	Niamh Connolly, Katelyn Grant and Rebecca McGovern, Inspectors, Office of Environmental Sustainability
DATE:	01 October 2024
RE:	Agency initiated Technical Amendment (TA) to Industrial Emissions (IE) licence Register No. W0145-02, held by Enva Ireland Limited, for an installation located at Unit 9, Raffeen Industrial Estate, Raffeen, Monkstown, County Cork, to comply with the Commission Implementing Decision establishing best available techniques (BAT) conclusions for Waste Treatment (CID 2018/1147).

1. Background

The Agency, in accordance with Regulation 96(1)(c) of the Environmental Protection Agency Act 1992 as amended, proposes to amend the IE licence Register No. W0145-02, granted to Enva Ireland Limited, Unit 9, Raffeen Industrial Estate, Raffeen, Monkstown, County Cork.

The amendment relates to updating the licence conditions and emission limit values to ensure that the operation of the installation is in line with the Commission Implementing Decision establishing best available techniques (BAT) conclusions for Waste Treatment (CID 2018/1147) (WT CID).

Article 14(3) of the Industrial Emissions Directive (IED) makes BAT conclusions the mandatory reference for setting permit conditions and Article 21 of the IED requires that licence Conditions and/or Schedules be 'reconsidered and, if necessary, updated' within four years of publication of the CID relevant to the main activity. The installation must comply with those conditions within four years following the publication of the relevant CID.

2. Engagement with the Waste Treatment sector

Regulation 96(2) of the Environmental Protection Agency Act 1992 as amended allows the Agency to consult with the licensee before amending a licence.

The Agency engaged with the Waste Treatment sector, including the licensees, O'Callaghan Moran & Associates, JFK Environmental Limited, Enviroguide Consulting, RPS Group, and NRGE. A workshop was held on the 21 November 2023, which was attended by licensees and stakeholders including O'Callaghan Moran & Associates, Enviroguide Consulting, RPS Group, and NRGE. The workshop covered the process for examining the licences, and the requirements for filling in the WT BAT conclusion CID assessment document. A cover letter and the WT BAT conclusion CID assessment document were emailed to the licensees on the 22 November 2023, following the workshop.

On 11 April 2024, Enva Ireland Limited, W0145-02 was advised that the EPA has decided to amend its licence under Regulation 96(1)(c) of the Environmental Protection Agency Act 1992 as amended, to incorporate the requirements of the Commission Implementing Decision (CID) on Best Available Techniques (BAT) conclusions for Waste Treatment (CID 2018/1147). The public were invited to participate via newspaper notice, which was published on 11 April 2024, however, no submissions were received. All correspondence was made available on the EPA website.

3. Changes required through Technical Amendment

The Agency has reconsidered the existing licence for the sub-sector: Temporary storage of hazardous waste, (other than waste referred to in paragraph 11.5) pending any of the activities referred to in paragraph 11.2, 11.3, 11.5 or 11.7 with a total capacity exceeding 50 tonnes, other than temporary storage, pending collection, on the site where the waste is generated (Class 11.6), which indicates that the WT CID requirements need to be incorporated into the existing licence (W0145-02, Enva Ireland Limited).

The overall requirements are to ensure that emissions do not exceed those set out in the WT CID, the operation of the installation is in line with the latest developments in best available techniques (BAT) and to achieve a high level of protection of the environment. The specific changes to the licence, in order to fulfil the requirements, are set out in Appendices 1 and 2 of this report.

Section 96(1) of the EPA Act:

Section 96(1) of the EPA Act states that

"The Agency may amend a licence or revised licence for the purposes of -

- (a) correcting any clerical error therein,
- (b) facilitating the doing of anything pursuant to a condition attached to the licence where the doing of that thing may reasonably be regarded as having been contemplated by the terms of the condition or the terms of the licence taken as a whole but which was not expressly provided for in the condition, or
- (c) otherwise facilitating the operation of the licence and the making of the amendment does not result in the relevant requirements of section 83(5) ceasing to be satisfied".

It is considered that the proposed amendment may be accommodated under Section 96(1)(c). To amend the licence under this criterion, two parts need to be satisfied, Part (i) otherwise facilitating the operation of the licence and Part (ii) does not result in the relevant requirements of Section 83(5) ceasing to be satisfied. The changes proposed will impose the same or stricter limits and control on the licensee to ensure compliance with the WT CID and are considered as otherwise facilitating the operation of the licences and will not result in the relevant requirements of Section 83(5) ceasing to be satisfied.

Based on the above assessment, it is recommended that the changes to the licence be accommodated by Technical Amendment. The proposed amendments will satisfy the criteria under Section 96(1)(c) of the EPA Act 1992 as amended allowing the Agency to amend a licence or revised licence.

The Recommended Amendment (RA) provides for the incorporation of the requirements of the Commission Implementing Decision (CID) on Best Available Techniques (BAT) conclusions for Waste Treatment (CID 2018/1147). The specific changes relate to the conditions and schedules of the licence, as specified in Appendix 1 of this report. Appendix 2 outlines the changes required through technical amendment for the installation.

4. Appropriate Assessment

Appendix 3 lists the European Sites assessed, their associated qualifying interests and conservation objectives for the installation.

A screening for Appropriate Assessment was undertaken to assess, in view of best scientific knowledge and the conservation objectives of the site, if the activity, individually or in combination with other plans or projects is likely to have a significant effect on any European Site.

The activity is not directly connected with or necessary to the management of any European Site and the Agency considered, for the reasons set out below, that it can be excluded, on the basis of objective information, that the activity, individually or in combination with other plans or projects, will have a significant effect on any European Site and accordingly determined that an Appropriate Assessment of the activity was not required.

The reasons for this determination are as follows:

- the installation is not located within any European site;
- this amendment is for the purposes of updating the licence to ensure compliance with the Commission
 Implementing Decision for Waste Treatment (CID 2018/1147). This amendment updates the licence
 conditions and maintains or tightens the emission limit values to ensure the operation of the installation is in
 line with the latest developments in best available techniques (BAT) and to achieve a high level of protection
 of the environment; and
- the proposed changes do not substantially change the nature or extent of the operations at the installation.

Recommendation

This memo recommends that the requested changes can be accommodated by a Technical Amendment of Licence W0145-02 (held by Enva Ireland Limited), in accordance with section 96(1)(c) of the EPA Act 1992 as amended.

I recommend that the licence amendment be approved as set out in the attached recommended Technical Amendment. The making of the amendment will not result in the relevant requirements of section 83(5) of the EPA Act 1992 as amended, ceasing to be satisfied.

Signed,

Niamh Connolly Inspector Katelyn Grant Inspector Rebecca McGovern Inspector

Office of Environmental Sustainability

Appendix 1: Specific conditions in the TA to address BAT conclusion requirements.

CID/BREF/BAT	Section	Additional requirements	Glossary/Condition/
Document		introduced into TA	Schedule
Waste Treatment CID 2018/1147	Definitions	Additional definitions included in the Glossary of Terms.	Glossary of Terms
	BAT 1	Requirement for EMS to be updated.	Condition 2
	DAT 2 2 12 21	•	
	BAT 2, 3, 12, 21,	Use of BAT techniques to	
	24, 42, 52	improve the overall	
		environmental performance.	
		Danisana ant tausa DAT	Canaditian 2.0.0
		Requirement to use BAT	Condition 2 & 8
		techniques to prevent or limit	
		the environmental	
		consequences of accidents or	
		incidents.	
	BAT 12, 13, 14, 18	Use of BAT techniques to	
		reduce emissions to water and	
		air, requirement to implement	
		an odour management plan,	Condition 6
		use of BAT techniques to	Condition o
		reduce noise, dust and odour	
		emissions.	
		Requirement to monitor	
	BAT 11, 19, 23	annual consumption of water,	
		energy and raw materials.	
		Requirement to use BAT	
		techniques to increase energy	
		efficiency and water use	0 100
		efficiency.	Condition 7
		,	
		Requirement to use materials	
		efficiently and reduce the	
		quantity of waste sent for	
		disposal.	
		I	
	BAT 4, 5	Reduce storage of waste,	
		handling and storage of waste	Condition 8
		manufacture of waste	
		Requirement to identify BAT	
		techniques used and submit	
		as part of the AER.	Condition 11
		as part of the ALIV.	

Appendix 2: Changes required through technical amendment for W0145-02, Enva Ireland Limited.

BAT conclusions (WT CID)	Reg. No.	Changes required through technical amendment
CID 2018/1147	W0145-02, Enva	Updated glossary of terms.
	Ireland Limited	EMS updated in the licence.
		Emissions to air conditions tightened in line with the WT CID using BAT techniques.
		Updated licence to incorporate use of BAT techniques to increase energy and water use efficiency.

Appendix 3: List of European Sites assessed, their associated qualifying interests and conservation objectives for W0145-02, Enva Ireland Limited.

Site Name and Code	Distance To SAC/SPA (km)	Qualifying Interests	Citation
		(* denotes a priority habitat)	Citation:
Great Island	5.82 North East	Habitats	NPWS (2014) Conservation
Channel SAC (001058)		1140 Mudflats and sandflats not covered by seawater at low tide	Objectives: Great Island Channel SAC 001058. Version 1. National
		1330 Atlantic salt meadows (Glauco-Puccinellietalia maritimae)	Parks and Wildlife Service, Department of Arts, Heritage and the Gaeltacht.
Cork Harbour	0.56 North East	Birds	NPWS (2014) Conservation
SPA (004030)		A004 Little Grebe (Tachybaptus ruficollis)	Objectives: Cork Harbour SPA
		A005 Great Crested Grebe (Podiceps cristatus)	004030. Version 1. National Parks
		A017 Cormorant (Phalacrocorax carbo)	and Wildlife Service, Department of Arts, Heritage and the Gaeltacht.
		A028 Grey Heron (Ardea cinerea)	
		A048 Shelduck (Tadorna tadorna)	
		A050 Wigeon (Anas penelope)	
		A052 Teal (Anas crecca)	
		A054 Pintail (Anas acuta)	
		A056 Shoveler (Anas clypeata)	
		A069 Red-breasted Merganser (Mergus serrator)	
		A130 Oystercatcher (Haematopus ostralegus)	
		A140 Golden Plover (Pluvialis apricaria)	
		A141 Grey Plover (Pluvialis squatarola)	
		A142 Lapwing (Vanellus vanellus)	
		A149 Dunlin (Calidris alpina alpina)	
		A156 Black-tailed Godwit (Limosa limosa)	
		A157 Bar-tailed Godwit (Limosa lapponica)	
		A160 Curlew (Numenius arquata)	
		A162 Redshank (Tringa totanus)	
		A179 Black-headed Gull (Chroicocephalus ridibundus)	

A182 Common Gull (Larus canus)	
A183 Lesser Black-backed Gull (Larus fuscus)	
A193 Common Tern (Sterna hirundo)	
Habitats	
A999 Wetlands	