

OFFICE OF ENVIRONMENTAL SUSTAINABILITY

WATER, ENERGY AND BUSINESS SUPPORT PROGRAMME

TO: David Flynn, Director

FROM: Niamh Connolly and Katelyn Grant, Inspectors, Water, Energy and Business

Support Programme

DATE: 15/07/2024

Agency initiated Technical Amendment (TA) to Industrial Emissions (IE) licence Register No. W0058-02, held by Starrus Eco Holdings Limited, for an

RE: installation located at Deepwater Quay, Sligo, County Sligo, to comply with the

Commission Implementing Decision establishing best available techniques

(BAT) conclusions for Waste Treatment (CID 2018/1147).

1. Background

The Agency, in accordance with Regulation 96(1)(c) of the Environmental Protection Agency Act 1992 as amended, proposes to amend the IE licence Register No. W0058-02, granted to Starrus Eco Holdings Limited, Deepwater Quay, Sligo, County Sligo.

The amendment relates to updating the licence conditions and emission limit values to ensure that the operation of the installation is in line with the Commission Implementing Decision establishing best available techniques (BAT) conclusions for Waste Treatment (CID 2018/1147) (WT CID).

Article 14(3) of the Industrial Emissions Directive (IED) makes BAT conclusions the mandatory reference for setting permit conditions and Article 21 of the IED requires that licence Conditions and/or Schedules be 'reconsidered and, if necessary, updated' within 4 years of publication of the CID relevant to the main activity. The installation must comply with those conditions within 4 years following the publication of the relevant CID.

2. Engagement with the Waste Treatment sector

Regulation 96(2) of the Environmental Protection Agency Act 1992 as amended allows the Agency to consult with the licensee before amending a licence.

The Agency engaged with the Waste Treatment sector, including the licensees, O'Callaghan Moran & Associates, JFK Environmental Limited, Enviroguide Consulting, RPS Group, and NRGE. A workshop was held on 21/11/2023, which was attended by licensees and stakeholders including O'Callaghan Moran & Associates, Enviroguide Consulting, RPS Group, and NRGE. The workshop covered the process for examining the licences, and the requirements for filling in the WT BAT conclusion CID assessment document. A cover letter and the WT BAT conclusion CID assessment document were emailed to the licensees on 22/11/2023 following the workshop.

On 02/04/2024, Starrus Eco Holdings Limited, W0058-02 was advised that the EPA has decided to amend its licence under Regulation 96(1)(c) of the Environmental Protection Agency Act 1992 as amended, to incorporate the requirements of the Commission Implementing Decision (CID) on Best Available Techniques (BAT) conclusions for Waste

Treatment (CID 2018/1147). The public were invited to participate via newspaper notice, which was published on 02/04/2024, however, no submissions were received. All correspondence was made available on the EPA website.

3. Changes required through Technical Amendments

The Agency has reconsidered the existing licence for sub-sector pre-treatment of waste for incineration or co-incineration (11.4 b (ii)), which indicates that the WT CID requirements need to be incorporated into the existing licence (W0058-02, Starrus Eco Holdings Limited).

The overall requirements are to ensure that emissions do not exceed those set out in the WT CID, the operation of the installation is in line with the latest developments in best available techniques (BAT) and to achieve a high level of protection of the environment. The specific changes to the licence, in order to fulfil the requirements, are set out in Appendices 1 and 2 of this report.

Section 96(1) of the EPA Act:

Section 96(1) of the EPA Act states that:

"The Agency may amend a licence or revised licence for the purposes of -

- (a) Correcting any clerical error therein,
- (b) Facilitating the doing of anything pursuant to a condition attached to the licence where the doing of that thing may reasonably be regarded as having been contemplated by the terms of the condition or the terms of the licence taken as a whole but which was not expressly provided for in the condition, or
- (c) Otherwise facilitating the operation of the licence and the making of the amendment does not result in the relevant requirements of section 83(5) ceasing to be satisfied".

It is considered that the proposed amendment may be accommodated under Section 96(1)(c). To amend the licence under this criterion, two parts need to be satisfied, Part (i) otherwise facilitating the operation of the licence and Part (ii) does not result in the relevant requirements of Section 83(5) ceasing to be satisfied. The changes proposed will impose the same or stricter limits and control on the licensee to ensure compliance with the WT CID and are considered as otherwise facilitating the operation of the licences and will not result in the relevant requirements of Section 83(5) ceasing to be satisfied.

Based on the above assessment, it is recommended that the changes to the licence be accommodated by Technical Amendment. The proposed amendments will satisfy the criteria under Section 96(1)(c) of the EPA Act 1992 as amended allowing the Agency to amend a licence or revised licence.

The Recommended Amendment (RA) provides for the incorporation of the requirements of the Commission Implementing Decision (CID) on Best Available Techniques (BAT) conclusions for Waste Treatment (CID 2018/1147). The specific changes relate to the conditions and schedules of the licence, as specified in Appendix 1 of this report. Appendix 2 outlines the changes required through technical amendment for the installation.

4. Appropriate Assessment

Appendix 3 lists the European Sites assessed, their associated qualifying interests and conservation objectives for the installation.

A screening for Appropriate Assessment was undertaken to assess, in view of best scientific knowledge and the conservation objectives of the site, if the activity, individually or in

combination with other plans or projects is likely to have a significant effect on any European Site.

The activity is not directly connected with or necessary to the management of any European Site and the Agency considered, for the reasons set out below, that it can be excluded, on the basis of objective information, that the activity, individually or in combination with other plans or projects, will have a significant effect on any European Site and accordingly determined that an Appropriate Assessment of the activity was not required.

The reasons for this determination are as follows:

- the installation is not located within any European site;
- this amendment is for the purposes of updating the licence to ensure compliance with the Commission Implementing Decision for Waste Treatment (CID 2018/1147). This amendment updates the licence conditions and maintains or tightens the emission limit values to ensure the operation of the installation is in line with the latest developments in best available techniques (BAT) and to achieve a high level of protection of the environment; and
- the proposed changes do not substantially change the nature or extent of the operations at the installation.

5. Recommendation

This memo recommends that the changes be accommodated by a Technical Amendment of the W0058-02, Starrus Eco Holdings Limited licence in accordance with Section 96(1)(c) of the EPA Act 1992 as amended.

I recommend that the licence amendment be approved as set out in the attached recommended Technical Amendment. The making of the amendment will not result in the relevant requirements of Section 83(5) of the EPA Act 1992 as amended, ceasing to be satisfied.

Signed,

Niamh Connolly

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Appendix 1: Specific conditions in the TA to address BAT conclusion requirements.

CID/BREF/BAT Document	Section	Additional requirements introduced into TA	Glossary/Condition/ Schedule
Waste Treatment CID 2018/1147	Definitions	Additional definitions included in the Glossary of Terms.	Glossary of Terms
	BAT 1	Requirement for EMS to be updated.	Condition 2
	BAT 2, 3, 12, 21, 24	Use of BAT techniques to improve the overall environmental performance. Requirement to use BAT techniques to prevent or limit the environmental consequences of accidents or incidents.	Condition 2
	BAT 12, 13, 14, 18, 25	Use of BAT techniques to reduce emissions to water and air, requirement to implement an odour management plan, use of BAT techniques to reduce noise, dust and odour emissions.	Condition 6
	BAT 6, 7	Requirements to monitor emissions to water, air, and monitor/control key waste and process parameters.	Condition 6, Schedule E
	BAT 11, 19, 23	Requirement to monitor annual consumption of water, energy and raw materials. Requirement to use BAT techniques to increase energy efficiency and water use efficiency. Requirement to use materials efficiently and reduce the quantity of waste sent for disposal.	Condition 9
	BAT 4, 5	Reduce storage of waste, handling and storage of waste	Condition 5
		Requirement to identify BAT techniques used and submit as part of the AER.	Condition 3

Appendix 2: Changes required through technical amendment for W0058-02, Starrus Eco Holdings Limited.

BAT conclusions (WT CID)	Reg. No.	Changes required through technical amendment
CID 2018/1147	W0058-02, Starrus	Updated glossary of terms.
	Eco Holdings Limited	EMS updated in the licence.
		Emissions to air conditions tightened in line with the WT CID using BAT techniques.
		Updated emissions to sewer conditions to use BAT techniques in line with the WT CID.
		Updated licence to incorporate use of BAT techniques to increase energy and water use
		efficiency.

Appendix 3: List of European Sites assessed, their associated qualifying interests and conservation objectives for W0058-02, Starrus Eco Holdings Limited.

	Distance To	Qualifying Interests	
Site Name & Code	SAC/SPA (km)	(* denotes a priority habitat)	Citation
Cummeen Strand/Drumcliff Bay (Sligo	0.02 North	Habitats	NPWS (2024) Conservation
Bay) SAC (000627)		1130 Estuaries	Objectives: Cummeen
		1140 Mudflats and sandflats not covered by	Strand/Drumcliff Bay (Sligo Bay) SAC
		seawater at low tide	000627. Version 2. National Parks
		2110 Embryonic shifting dunes	and Wildlife Service, Department of
		2120 Shifting dunes along the shoreline with	Housing, Local Government and
		Ammophila arenaria (white dunes)	Heritage.
		2130 Fixed coastal dunes with herbaceous	
		vegetation (grey dunes)*	
		5130 Juniperus communis formations on	
		heaths or calcareous grasslands	
		6210 Semi-natural dry grasslands and	
		scrubland facies on calcareous substrates	
		(Festuco-Brometalia) (* important orchid sites)	
		7220 Petrifying springs with tufa formation	
		(Cratoneurion)*	
		Species	
		1014 Narrow-mouthed Whorl Snail (Vertigo	
		angustior)	
		1095 Sea Lamprey (Petromyzon marinus)	
		1099 River Lamprey (Lampetra fluviatilis)	
		1365 Harbour Seal (Phoca vitulina)	
Lough Gill SAC (001976)	1.24 South East	Habitats	NPWS (2021) Conservation Objectives: Lough Gill SAC 001976.
		3150 Natural eutrophic lakes with	
		Magnopotamion or Hydrocharition - type	Version 1. National Parks and
		vegetation	Wildlife Service, Department of

Conservation
Illysadare Bay SAC on 1. National Parks ervice, Department of and the Gaeltacht.
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		1365 Harbour Seal (Phoca vitulina)	
Ben Bulben, Gleniff and Glenade Complex SAC (000623)	6.7 North	Habitats 3260 Water courses of plain to montane levels with the Ranunculion fluitantis and Callitricho-Batrachion vegetation 4010 Northern Atlantic wet heaths with Erica tetralix 4030 European dry heaths 4060 Alpine and Boreal heaths 5130 Juniperus communis formations on heaths or calcareous grasslands 6210 Semi-natural dry grasslands and scrubland facies on calcareous substrates (Festuco-Brometalia) (* important orchid sites) 6230 Species-rich Nardus grasslands, on siliceous substrates in mountain areas (and submountain areas, in Continental Europe)* 6430 Hydrophilous tall herb fringe communities of plains and of the montane to alpine levels 7130 Blanket bogs (* if active bog) 7140 Transition mires and quaking bogs 7220 Petrifying springs with tufa formation (Cratoneurion)* 7230 Alkaline fens 8110 Siliceous scree of the montane to snow levels (Androsacetalia alpinae and	NPWS (2021) Conservation Objectives: Ben Bulben, Gleniff and Glenade Complex SAC 000623. Version 1. National Parks and Wildlife Service, Department of Housing, Local Government and Heritage.
		Galeopsietalia ladani) 8120 Calcareous and calcshist screes of the montane to alpine levels (Thlaspietea rotundifolii)	

		8210 Calcareous rocky slopes with chasmophytic vegetation Species 1013 Geyer's Whorl Snail (Vertigo geyeri) 1355 Otter (Lutra lutra)	
Unshin River SAC (001898)	7.82 South	Habitats 3260 Water courses of plain to montane levels with the Ranunculion fluitantis and Callitricho-Batrachion vegetation 6210 Semi-natural dry grasslands and scrubland facies on calcareous substrates (Festuco-Brometalia) (* important orchid sites)	NPWS (2021) Conservation Objectives: Unshin River SAC 001898. Version 1. National Parks and Wildlife Service, Department of Housing, Local Government and Heritage.
		6410 <i>Molinia</i> meadows on calcareous, peaty or clayey-silt-laden soils (Molinion caeruleae) 91E0 Alluvial forests with <i>Alnus glutinosa</i> and <i>Fraxinus excelsior</i> (Alno-Padion, Alnion incanae, Salicion albae)* Species 1106 Salmon (Salmo salar) 1355 Otter (Lutra lutra)	
Union Wood SAC (000638)	7.5 South	Habitats 91A0 Old sessile oak woods with <i>Ilex</i> and <i>Blechnum</i> in the British Isles	NPWS (2021) Conservation Objectives: Union Wood SAC 000638. Version 1. National Parks and Wildlife Service, Department of Housing, Local Government and Heritage.
Streedagh Point Dunes SAC (001680)	13.04 North	Habitats 1140 Mudflats and sandflats not covered by seawater at low tide 1220 Perennial vegetation of stony banks 1330 Atlantic salt meadows (Glauco-Puccinellietalia maritimae)	NPWS (2015) Conservation Objectives: Streedagh Point Dunes SAC 001680. Version 1. National Parks and Wildlife Service, Department of Arts, Heritage and the Gaeltacht.

		1410 Mediterranean salt meadows (Juncetalia maritimi) 2120 Shifting dunes along the shoreline with Ammophila arenaria (white dunes) 2130 Fixed coastal dunes with herbaceous vegetation (grey dunes)* Species 1014 Narrow-mouthed Whorl Snail (Vertigo angustior)	
Bunduff Lough and Machair/Trawalua/Mullaghmore SAC (000625)	14.85 North	Habitats 1140 Mudflats and sandflats not covered by seawater at low tide 1160 Large shallow inlets and bays 1170 Reefs 2120 Shifting dunes along the shoreline with Ammophila arenaria (white dunes) 2130 Fixed coastal dunes with herbaceous vegetation (grey dunes)* 2190 Humid dune slacks 2140 Machairs (* in Ireland) 5130 Juniperus communis formations on heaths or calcareous grasslands 6210 Semi-natural dry grasslands and scrubland facies on calcareous substrates (Festuco-Brometalia) (* important orchid sites) 7230 Alkaline fens Species 1065 Marsh Fritillary (Euphydryas aurinia) 1395 Petalwort (Petalophyllum ralfsii)	NPWS (2015) Conservation Objectives: Bunduff Lough and Machair/Trawalua/Mullaghmore SAC 000625. Version 1. National Parks and Wildlife Service, Department of Arts, Heritage and the Gaeltacht.

Cummeen Strand SPA (004035)	0.02 North	Birds A046 Light-bellied Brent Goose (Branta bernicla hrota) A130 Oystercatcher (Haematopus ostralegus) A162 Redshank (Tringa totanus) Habitats	NPWS (2013) Conservation Objectives: Cummeen Strand SPA 004035. Version 1. National Parks and Wildlife Service, Department of Arts, Heritage and the Gaeltacht.
Drumcliff Bay SPA (004013)	4.04 North West	A999 Wetlands Birds A144 Sanderling (Calidris alba) A157 Bar-tailed Godwit (Limosa lapponica) Habitats A999 Wetlands	NPWS (2013) Conservation Objectives: Drumcliff Bay SPA 004013. Version 1. National Parks and Wildlife Service, Department of Arts, Heritage and the Gaeltacht.
Sligo/Leitrim Uplands SPA (004187)	5.57 North East	A103 Peregrine (Falco peregrinus) A346 Chough (Pyrrhocorax pyrrhocorax)	NPWS (2022) Conservation objectives for Sligo/Leitrim Uplands SPA [004187]. First Order Site- specific Conservation Objectives Version 1.0. Department of Housing, Local Government and Heritage.
Ballysadare Bay SPA (004129)	6.91 South West	A046 Light-bellied Brent Goose (Branta bernicla hrota) A141 Grey Plover (Pluvialis squatarola) A149 Dunlin (Calidris alpina) A157 Bar-tailed Godwit (Limosa lapponica) A162 Redshank (Tringa totanus) Habitats A999 Wetlands	NPWS (2013) Conservation Objectives: Ballysadare Bay SPA 004129. Version 1. National Parks and Wildlife Service, Department of Arts, Heritage and the Gaeltacht.
Ballintemple and Ballygilgan SPA (004234)	7.46 North West	Birds A045 Barnacle Goose (Branta leucopsis)	NPWS (2022) Conservation objectives for Ballintemple and Ballygilgan SPA [004234]. First Order

			Site-specific Conservation Objectives Version 1.0. Department of Housing, Local Government and Heritage.
Ardboline Island and Horse Island SPA (004135)	13.68 North West	Birds A017 Cormorant (Phalacrocorax carbo) A045 Barnacle Goose (Branta leucopsis)	NPWS (2022) Conservation objectives for Ardboline Island and Horse Island SPA [004135]. First Order Site-specific Conservation Objectives Version 1.0. Department of Housing, Local Government and Heritage.